

Public Document Pack

North Yorkshire County Council

Health and Adult Services - Executive Member and Corporate Director Meeting

Friday, 16 September 2022 / 1.30 pm

A G E N D A

This meeting will not take place as it falls within the national mourning period, following the passing of HM Queen Elizabeth II. Instead, any urgent decisions will be made via email consultation with the appropriate officers and members

OFFICER LEAD

1 **Declarations of Interest**

Items for Corporate Director decision

- | | | |
|---|---|------------------------------|
| 2 | To approve/agree the contract extension for the Carers Breaks and Sitting Service | Sally Anderson
Cath Simms |
| | (Pages 3 - 6) | |

Item for Director of Public Health decision

- | | | |
|---|--|-------------------------------|
| 3 | To approve the proposed pilot for the Family Weight Management Service | Katie Needham
Ruth Everson |
| | (Pages 7 - 12) | |

Items for Executive Member decision - None

Date of next meeting

14 October 2022 at 1.30 pm

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North Yorkshire County Council

Health and Adult Services

Executive Members Meeting

16 September 2022

REPORT TO Corporate Director of Health and Adult Services (HAS) in consultation with Executive Member for Health and Adult Services

CARERS SHORT BREAK/SITTING SERVICE

1.0 Purpose Of Report

Approval is sought to authorise a contract extension of 6 months to allow

- Sufficient time for more specific follow-up engagement
- Consideration of market appetite for alternative options
- Better alignment with the wider prevention context and the introduction of the new Approved Provider Lists.
- Sufficient time to engage with the new Integrated Care Boards regarding ongoing NHS contributions.

2.0 Issues for consideration

The existing Carers Short Break/Sitting Service contract terminates on 31/3/2023, with no further clauses to extend within the existing contract. The service commenced on 1st April 2018 and the original term ran to 31 March 2021. There is a 2-year extension clause built into the contract, which ends 31 March 2023. The service is split across 4 lots; Harrogate/Craven, Hambleton/Richmondshire, Scarborough/Ryedale and Selby.

Key service Outcomes as identified in the original service specification

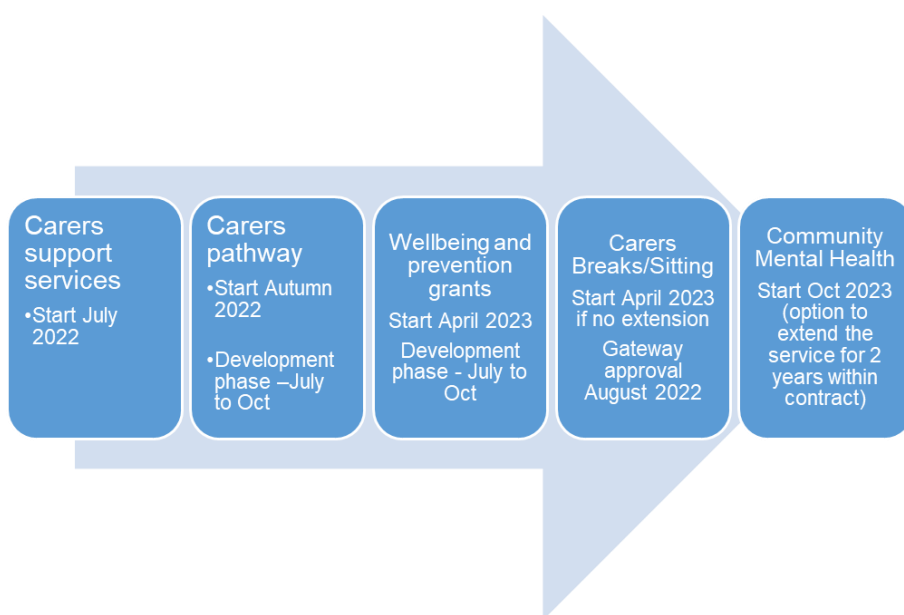
- Carers helped to cope with caring.
- Carers supported to improve their mental and physical wellbeing.
- Carers enabled to take a break from caring.
- Carers enabled to take part in activities or to have an interest outside of their caring role and responsibilities

The Carers Break/Sitting Service is being reviewed within a wider context

- Alignment with overall Targeted Prevention offer - new strategic approach to prevention contracts, 'wider' wraparound Carers Support Service contract, Wellbeing and Prevention grants approach and Community Mental Health
- Refresh of Carers Strategy and development of Carers Alliance
- Aligning with introduction of new online HAS Carers pathway from Autumn 2022
- Ongoing development of Living Well offer
- Working within HAS 2025 Plan and new ASC quality assurance system

The current scheduled timeline seen below shows that all the development work for these areas is concentrated into a short period – which potentially risks the outcomes for all

- Carers pathway has been a long time in the approvals and preparation and is now at a critical development phase requiring concentrated Targeted Prevention and service input; including user experience /engagement during September.
- Wellbeing and Prevention – grants process to replace contracts from April 2023 has already been approved and to be successful the development and specification phase needs to happen in September/October to give providers and communities sufficient time to respond creatively, to make the most of the move to grants and to enable existing providers to mitigate the risk of contract termination
- Carers breaks/sitting service – this is the only area where there is the potential for shifting the timeline at low risk.



Some research, market engagement, user consultation and provider evaluation has been concluded already, leading to a number of possible service options. These have been considered by the Prevention and Service Development Leadership Team.

Approval is sought to authorise a contract extension of 6 months to allow

- Sufficient time for more specific follow-up engagement
- Consideration of market appetite for flexibility of service options
- Better alignment with the wider prevention context and the introduction of the new Approved Provider Lists in Nov 2022.
- Sufficient time to engage with the new Integrated Care Boards regarding ongoing NHS contributions.

Approval to this proposal was given by HASLT on 5 July 2022.

3.0 Performance Implications

The existing services are rated highly by carers and by many referrers as a valued community prevention service; although there are some limitations for people with higher levels of need or specific conditions. Covid has had some impact on service delivery models although this is now showing signs of recovery.

There are increased risks if we move to immediate procurement; it may not meet the needs and may simply be a continuation of the existing service model and there could be implementation of a new approach without having invested sufficient time for thorough consultation and market engagement that is traditionally associated with service redesign.

4.0 Financial Implications

It is proposed that, as a minimum, the existing NYCC budgetary contribution of £200,557.03 per annum is sustained. There is currently a funding contribution from NHS Commissioners.

5.0 Legal Implications and Governance compliance

Discussions have been held with NYCC Legal who have advised that based on the information supplied about contract value and spend; the extension would be permitted under regulation 72(5) of the Public Contracts Regulations 2015. This permits extensions without the need to undertake a new procurement procedure if the value of the proposed extension is less than 10 % of the original contract value.

6.0 Equalities Implications

There no specific equalities implications associated with the report.

7.0 Climate Change Impact <http://nyccintranet/content/climate-change-impact-assessment>

There are no specific climate change impacts associated with this report.

9.0 Recommendations

For HASEX to consider the proposal to extend the existing carers short breaks/sitting services contracts for the reasons set out above

Author: Sally Anderson

Date: 2/9/22

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North Yorkshire County Council

Health and Adult Services

Executive Members Meeting

Friday 16th September 2022

REPORT TO Director of Public Health for North Yorkshire in consultation with Executive Member for Health and Adult Services

Establishing a pilot/interim Family Weight Management Service in North Yorkshire

1.0 Purpose Of Report

The purpose of this paper is to obtain a key decision to establish and pilot an 18-month family weight management service for North Yorkshire.

2.0 Executive Summary

- 2.1 Since the decommissioning of the Healthy Choices child weight management service in autumn 2020, there has been no weight management service or support for children, young people and families in North Yorkshire. There continues to be an ongoing rise of excess weight prevalence in children both nationally and locally; in North Yorkshire 29% of 4-5 year-olds and 38% of 10-11 year-olds are affected by excess weight. This data demonstrates an annual rise much higher than in previous years.
- 2.2 There is a real need for families across the county to receive compassionate support to manage weight, eat well and move more.
- 2.3 An initial proposal for a new child weight management service was taken to the Public Health Leadership Team (PHLT) in February this year and since then numerous discussions have taken place between public health consultants, managers and officers to develop ideas and scope out a proposal for an interim Family Weight Management service (FWMS). The intention of an interim (or pilot) Family Weight Management Service is that will be very much aligned to the Adult Weight Management Service. The vision for the longer term is to have one combined weight management service for North Yorkshire - for children, young people, families and adults.
- 2.4 Public Health are therefore proposing that we commission (from the Public Health reserves) one service provider to deliver a tier two family weight management service ("the Family Weight Management Service") remotely via telephone or video calls across all seven locality areas of North Yorkshire.

- 2.5 The Family Weight Management Service will utilise the current Adult Weight Management Service modelling to support adults who have dependents that need a holistic support for the whole family. The Service will also take referrals for children and young people through National Child Measurement Programme and other health professional referral routes such as Healthy Child Team, Early Help, and primary care.
- 2.6 The overarching aim of the Family Weight Management Service is to provide a free, evidence-based, remote 9-month weight management service to the eligible population to improve lifestyles and achieve a healthy weight for the long term.
- 2.7 In line with evidence-based practice, the Service will be delivered as:
- a free multicomponent service that includes nutritional advice and physical activity, underpinned by behaviour change strategies to achieve improvements in healthy lifestyles and a reduction/maintenance in BMI-z-score.
 - a remote service (up to 12 telephone/video calls) over a 3-6-month period.
 - Followed by a free maintenance programme (monthly remote check-ins over another 3 months) to support families with embedding and maintaining changes for the long term.

The full service specification is included in the appendix.

2.8 The Family Weight Management Service will sit within the local child and adult weight management services pathways, with clear referral pathways from tier 1 to tier 3 and 4 obesity services/activities.

2.9 In terms of differences from previously commissioned children's weight management services, the pilot Family Weight Management Service will be aligned to the existing Adult Weight Management Service and will be part of a longer-term vision of developing one all-age weight management service for North Yorkshire.

2.10 The service will be virtual and won't involve face-to-face appointments and travel (more cost effective at 71k per annum instead of the previous 300k budget for Healthy Choices). It will be integrated into the wider system, and will have a broad focus on signposting and supporting families with the wider determinants (e.g. finances/food poverty, mental health), as well as healthy eating and physical activity in local community areas.

3.0 Issues for consideration

Nothing additional to add – see sections 4.0 onwards.

4.0 Performance Implications

- 4.1 The service modelling work has been completed for the pilot service. Support from our public health analysts, has projected that 194 children and young people will take up the offer of the Family Weight Management Service, per annum.
- 4.2 This is a conservative estimate based on experience of the AWMS; with it being a new service we anticipate that it will take time to build referral routes etc. The intention will be to market the service in areas of greatest need and with professionals working with the most vulnerable families. Please note that as well as reaching this number of children and young people, the benefit will be extended to the parents/carers and siblings of the children and young people.
- 4.3 The modelling document embedded in the appendix provides the detailed modelling workings.
- 4.4 Performance will be managed through specific KPIs.

5.0 Financial Implications

- 5.1 A cost per client/family for the delivery of the 12 session structured programme, including triage and health assessments has been applied. Plus a cost per client/family for the delivery of the 3 month maintenance programme, including health assessment (*65%[^] of referrals completing a 12 session programme going on to the maintenance programme*)
- 5.2 At Public Health Leadership Team (PHLT) on 20th July 2022 it was agreed that the pilot/interim contract period would be 18 months to bring the contract in line with the contract end date for the Adult Weight Management Service (30 June 2024).
- 5.3 A budget of £106,000 will be available from the Public Health grant reserves to deliver the pilot Family Weight Management Service over an 18-month period.

6.0 Legal Implications and Governance compliance

- 6.1 A number of procurement options have been explored and discussed with procurement and legal colleagues.
- 6.2 Options include out to the market for full procurement, asking for expressions of interest from current Adult Weight Management Service providers and applying a waiver, or establishing a partnership agreement with district/borough council adult weight management service providers.
- 6.3 Following a **meeting with Legal and Contracting on the 25th August 2022 to review all 3 options** it was recommended that we progress with a **direct award through applying a waiver.**
- 6.4 We have had informal conversations with local authority current Adult Weight Management Service providers and Brimhams Active (who are a wholly owned Teckal company of Harrogate BC) have come forward to indicate they would be in a position to provide the Family Weight Management pilot Service.
- 6.5 Subject to this being agreed at HASEX today on 16th September, and a waiver being approved, we will progress discussions with district councils/AWMS

providers, Procurement, Legal with the intended outcome of a the direct award to Brimhams. Support and guidance would be obtained from Procurement, Legal and Contracting throughout.

7.0 Equalities Implications

- 7.1 An equalities impact assessment will be conducted as a next step to key decision approval.
- 7.2 Inclusion criteria ensure children with special educational needs (SEND) are supported up to the age of 25.
- 7.3 To support families at risk of digital exclusion sessions can be video call or phone calls. If families don't have access to the digital technology required we would look at CVS support/resources to ensure there is no exclusion relating to technology.
- 7.4 The Service will cover the county of North Yorkshire but will be targeted at areas of greatest need i.e. schools and geographical areas that have the highest excess weight prevalence and deprivation.
- 7.5 Access to translation services and British Sign Language will be available where needed.

8.0 Climate Change Impact

- 8.1 Supporting families with challenges in accessing food and healthier food options will contribute to the emerging North Yorkshire food strategy priorities, of which the food environment and food for our planet are contributors to addressing climate change.
- 8.2 Families will be supported to consider and take part in sustainable physical activity i.e. active travel, outdoor recreational activities, conservation etc.

9.0 Recommendations

Public Health are recommending that we commission (from the Public Health reserves) one service provider to deliver an 18-month pilot tier 2 Family Weight Management Service across North Yorkshire.

To ensure the most efficient procurement is delivered, it is recommended that we progress with a direct award (through applying a waiver), to Brimhams Active.

Authors: Ruth Everson, Helen Ingle, Katie Needham

Date: 6th September 2022

Appendix 1 Service specification



FWMS service spec
draft June 2022.doc

Appendix 2 Service modelling



ukpoestimatesmid
2020on2021geograf

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